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1. Paris Meeting of Council of Foreign Ministers.

- P.M. Rpt. fr. E.B. Things easing up. M. w'drew demand for Tripoli. – ready to give trusteesh. to Italy.  
Our pledge to Senussi. E.B. therefore proposed we shd. have t. over Cyrenaica.  
Crux now: Trieste. R. demandg. it for Yugoslavia – wd. bring iron curtain down to Adriatic: wd. offend Italy deeply. Agreed Fiume & Pola shd. go to Yugoslavia. E.B. will agree either to Fr. proposal or to U.S. proposal on Boundary Comm<sup>n</sup>. Or if suggested by another wd. accept internat<sup>l</sup> regime in Trieste.

Peace Conference.

- M. still takg. the narrow line. Offends Doms. & others. Moscow decl<sup>n</sup> was ambiguous as incldg. both completion & date.  
E.B. wd. prefer to break on Trieste rather than procedure.
- A.B. If there is a break, better have it on the Conference point, not Trieste. Don't want to be identified with view that C.F.M. forcing their views on other countries.  
Offence to Doms.
- N.B. No more brk-downs on procedure.  
Cdn't get an Ital. Govt. to sign Treaty with R. view of Trieste.
- H.D. Importance of Treaty with Italy.  
Trieste – v. open ques. on the merits. Yugoslav case can't be dismissed.  
Not a good brkg. point surely.  
Austr. took view that Yugosl. shd. have Trieste.  
Wdn't make much diff<sup>ce</sup> to iron curtain. It wd. come down 5 miles behind the port anyhow.
- A. This isn't really procedure – it's principle. Doms. say belligerents shd. have a shot at this – can't dismiss that claim as procedural.  
We shd. have wide support, outside C.F.M., for resistg. idea that C.F.M. decisions are to be rubber-stamped by others.
- P.M. E.B. point tht. on Moscow dec<sup>n</sup> M. is prob. right.
- J. Trieste. Artery into Austria, Hungary etc., shd. be preserved. Secure that: sovereignty doesn't matter much.
- N.B. Italy wants early Treaty: but wd. prefer modified Armistice rather than Treaty giving Trieste to Yugosl.

E.B. thinks Byrnes toying with idea of Treaties w'out Russia. This influences his attitude twds. this ques.

A.B. World support for internationalising flash points like Trieste or Tripoli.

H.D. Italy not doing too badly if they get Tripolitania.  
Worried about anti-Yugosl. attitude twds. Trieste.

N.B. E.B. doesn't exclude internationalisation of Trieste.

P.M. While we wd. endorse internat. port in Trieste, we don't think it of  
overwhelmg. import<sup>ce</sup>. What we do think of vital import<sup>ce</sup> is tht.  
Peace Treaties shd. be considered by belligerent Powers.  
Will communicate above concl<sup>n</sup> to E.B.

#### Ruhr.

P.M. As in note. Enquiry into demilitarisation. Agreed.

E.Sh. Disc<sup>n</sup> with U.S. Emb. re coal. They said were thinkg. of sending food  
from U.S. Zone for Ruhr miners. But they want more coal for  
export to European countries (other than France & Belgium),  
because of coal strike in U.S.A.

N.B. Plan for getting coal for Italy & a little for France v. food for Ruhr  
miners.

P.M. Let La Guardia look after Italy. No sympathy for Italy.

E.Sh. Wd. like to go & look at Ruhr – after 3<sup>rd</sup> Rdg. of Bill. Agreed.

#### Palestine.

P.M. As in note of mtg. with E.B.

G.H. Also exam<sup>n</sup> by Anglo-U.S. experts.

P.M. Will see B. members of Anglo-U.S. Cttee.

#### Egypt.

P.M. As in note.

#### U.S. Draft Treaty for Germany.

P.M. As in note.

A.B. Don't want to be comm<sup>d</sup> to keeping garrison in G. for 25 yrs.

U.S. Demand for Bases.

P.M. As in note.  
M'while, leakage: & I may be asked P.Q.

China.

P.M. As in note.

Reparations.

P.M. As in note.

2. Palestine (resumed).

G.H. Agreed certs. available for immigr<sup>n</sup> in Apl/May shd. be applied to  
illegals at Spezia.  
There were 300 odd left over. Agreed they cd. leave on  
guarantee not to arrive Pal. before 15/5. Now hear another  
party over 1.200 strong due in Pal. before the others – in  
Smyrna fr. Constanzia. No certs. available for them. We  
think preference shd. be given to Spezia party & the others  
detained on arrival, to await later quotas (June/July).

P.M. Cdn't you anticipate the quota?  
Must keep things quiet pro tem.

3. Sarawak.

G.H. Rpt. fr. M.P.'s.  
Opinion locally a) preponderate: cession best for country  
b) cession on principle  
c) continuance of Brooke rule.  
Enough opinion in favour to warrant subm<sup>n</sup> to Council Negri 15/6.  
Propose confirm to Rajah tht. we will go ahead if Council confirm.  
Must telegraph to-day.  
Agreed.

4. India.

P.M. Break-down in negotiations. Mission will now, in a few days, put  
out their proposals as their own. Re-described proposals for

benefit of E.W.

Seems tht. they got v. near to agreement. Might therefore accept it if put out by us.

Will bring to Cab. on morning of announcement – 3 p.m. in London.

T.W. Desire of all sides to avoid public<sup>n</sup> is favourable sign.

5. U.S. Loan.

H.D. Thro' Senate. Has yet to go to H/Rep<sup>res</sup>. Opinions differ wtr. harden or not there.

But heartening to U.S. admin<sup>n</sup>. Final dec<sup>n</sup> in 10 days or so.

6. S.W. Africa.

A. Have had consult<sup>ns</sup> with Smuts & offls. They intend to put fully documented case to U.N.O. But they want to get promises of U.K. support – then other Doms.

Our support wd. help him v. Malan & secessionists.

History. Attitude of W.G. in 1919 favoured annexation.

Geography. Is part of Union. Has bn. so administered.

Native Policy. S.A. Govt. have establ<sup>d</sup> reservations – with native councils in control – Rpts on this are favourable to Union Govt.

Recent attempt to ascertain views of tribes. Some in favour: one against.

Europ. pop<sup>n</sup>. 2/3<sup>rds</sup> citizens of Union: 1/3<sup>rd</sup> Germans: some still in internment.

Merits: overwhelming in favour of incorporating it. All young people think of it now as already part of Union.

To the n. is Bechuanaland: runs with the Rhodesias: averse to incorp<sup>n</sup> in Union.

That was because B. in Rhodesias feared secession by S. Africa.

Long time before that will die out. The Bechuana ??? chief wants to come here & say S.W. Africa shdn't be incorporated in Union.

The port in S.W. Africa belongs now to Union. Another reason for incorp<sup>n</sup>.

D.O. v. anxious to support Smuts' case.

We can't sit on fence at U.N.O. Must make up our mind what we shall say.

I recommend support be promised: and let Smuts discuss at P.M.M.

G.H. Strong argument against is the native policy of S. Africa.

The feelings of Bechuanaland are echoed throughout Col. Empire.

Pravda is on to this – S. Afr. will be attacked when it comes to U.N.O.

And there must be 2/3<sup>rds</sup> majority there. N.Z. & prs. Austr. will be opposed.

- P.M. They may have done well in S.W. Africa. But will be said, if you incorporate, some native policy as in Union itself.
- G.H. Think we shd. have further disc<sup>n</sup> with Smuts, either in Cab. or P.M.M. Diff. to oppose Smuts' claim: but there will be diff<sup>ies</sup>.
- N.B. Appreciate diff<sup>ies</sup> of Smuts with his secessionists.  
Relevant tht. Heraros (?) are opposing incorp<sup>n</sup> – a cause celebre at Geneva.  
E.B.'s view: C.O. case made at Cab. on 24/4 is v. strong.  
Trusteeship = supervision.  
Anyone ruling natives ought to be willing to accept supervision.  
Don't promise support. See how it goes in U.N.O.
- A.B. Last sentence before concl<sup>n</sup> (2) of C.M.37(46) 3 is limit to wh. we shd. go.
- A. Smuts' case is tht. he has done this: satisfy himself a majority of white & black are in favour. Not clear wtr. "by methods acceptable to U.N.O."  
Wd. like Smuts' views to be given at first hand.
- E.Sh. At P.M.M. first – exchange of views – then we can decide.  
Goes beyond treatment of natives. Canada mght. ask re N'foundland. Austr. & N.Z. may have their eye on other territories.
- P.M. Discuss at P.M.M. And put as our view the concl<sup>n</sup> of C.M. 37(46) 3.
- A. Smuts wd. like to know Cab. views before discussed at P.M.M.
- P.M. Then tell him C.M. 37(46) 3 is our attitude: and see what he says then.  
[Exit Noel Baker.]

## 7. Divorce.

- J. 3 schemes.
- a) President's scheme. I wd. like to modify (i). Shd. be Co. Court Judge. (ii) parties shd. be compelled to attend & answer ques. in undefended cases.
  - b) Labour Party.
  - c) Haldane Society.
- They differ fundamentally. Desirable: to have Cttee to consider them.  
It shd. be narrow enquiry but wd. have to include ques. of reconciliation.
- If we had gone on to consider merits, we shd. have disagreed.  
But we all agree to pass the buck to another Cttee.  
H.O. suggest add<sup>n</sup> of words to t. of r. to make it clear tht. Cttee shd. have power to consider Forum – High Court or Co. Court.

- P.M. Public enquiry, hearing ev<sup>ce</sup>, wd take a long time.
- A.B. Give imp<sup>n</sup> of enquiry into machinery for giving quicker the divorces to wh. entitled under existg. law.
- H.D. No need to sit in public. Agreed.
- P.M. Need reconciliation be included? Won't this delay it.
- J. Essential. Churches favour it. SK. Lodge spoke in favour of it. Agree Haldane Socy. are against it.
- P.M. Seen it working v. well in Russia.
- E.W. Keep in reconcil<sup>n</sup> because of the children.
- G.A.I. Shd. include a solr. or two – not all barristers.
- J. Cttee of 8 or 9, with 3 or 4 women.
- P.M. Tone down reconcil<sup>n</sup> in t. of r. so as to enable you to maintain tht. this Cttee is concerned only with machinery.  
Memo. approved.

N.H. Plan for getting coal for Italy & a little for France v. food for Ruhr miners.

P.M. Let la Guardia look after Italy. No sympathy for Italy.

E.G. We like to go & look at Ruhr - after 3<sup>rd</sup> Rdg. of Bill. Agreed.

#### Palestine.

P.M. As in note of mtg. with E.B.

G.H. Also exports by Anglo U.S. exports.

P.M. Will see B. members of Anglo U.S. Comm.

#### Egypt.

P.M. As in note.

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M'white, leakage: & I may be asked P.Q.

#### China.

P.M. As in note.

#### Reparations.

P.M. As in note.

#### 2. Palestine (renewed).

G.H. Agreed cert. available for immigr. in Apr/May next. Is applied to illegals at Spiza. There were 300 <sup>odd</sup> left over. Agreed they sh. have no guarantee not to arrive. Sat. before 15/5. Now these another party over 1,200 strong due in Pal. before the others - in a Suwayna fr. Constantinople. No cert. available for them. We think preference shd. be given to Spiza party & the others detained on arrival, to await later quotas (June/July).

P.M. Can't you anticipate the quotas?

Must keep things quiet pro tem.

#### 3. Sarawak.

G.H. Rpt. fr. M.P.'s. Opinion locally a) preponderant: cession but for country  
b) cession in principle  
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Enough opinion in favour to warrant submit to Council Negri 15/5.

Propose confirm to Rajah etc. we will go ahead if Council confirm.

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T.W. Desire of all sides to avoid public? is favourable sign.

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H.B. Thro' Senate. Has yet to go to by Rights. Opinion's differ who should or not have. But leaning to U.S. admin. Final dec't in 10 days or so.

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