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1. Chiefs of Staff.

P.M. Welcomed Lord Montgomery on 1st appearance as C.I.G.S.

2. Italian Colonies.

P.M. Telegrams 285, 286, 287.
Guts of it is in 287: & vital thing is draft declaration.
Clear we can't get U.K. mandate for Cyrenaica.

N.B. Discussed in F.O. Better to accept this 1 yr. delay rather than delay Peace Treaty.
Independence wd. be strongly pressed for Cyrenaica & Tripoli.
Incorpⁿ Eritrea.
Wd. have open idea of United Somalia.
Demilitarisation might be pressed strongly.
Above is forecast of U.N. Assembly line.
Attach import^{ce} to safeguard re adminⁿ.
How wd. Doms, re-act to going to Assembly vice 21 nations?

A. Para. 3 of 287 + 2 of declⁿ. 4 Power decision – will cause diffy. with some Doms. certainly S.A. & possibly A. & N.Z. This wd. exclude Doms. entirely in wht. wd. be thght. high-handed way.
Two sugg^{ns} to make for mtg. this diffy. – later.
Smuts wrote 22.1.46: “preferable ... arrangemt. as may be agreed betwn. action belligerents”.
a) Art. 2 of declaration after 4 Powers insert “after consultⁿ with belligerent powers.”
Art. 3 make correspondg. addition.

P.M. But this is a draft for Article in Treaty & as such will come to Peace Conf^{ce} of 21.
The only diffy. = it advocates a solution wh. Doms. won't like.

C.A.S. One aspect of Med. problem on wh. memo about to come to Def. Cttee.
In advance of that, however, no objⁿ on mil. grds. to Art. 1 & 2. On 3, we don't like Trusteeship because of admittg. Russia.
Wd. want mil. facilities in Cyrenaica.

N.B. Won't get it via trusteeship: might via independence: possibly thro' incorpⁿ in Egypt. Second, however, is the one to go for.

H.M. Worried. Can't see any alternative, however. Palestine, Egypt..... losing mil. footholds in M/East. Also hope of Jewish settlement in Cyrenaica.

J. Show H.M.'s misgivings. Hopes held out e.g. in Egypt: but what has happened? Wd. prefer we shdn't propose it.

N.B. Then worse alternatives will be put fwd. by others.

H.D. See x/. on para. 4 of Tel. 285.

P.M. And note tht. R. have given up claim to Dodecanese.

H.D. Genl. atmosphere is better in Paris.

A.B. a) Failing 4 Power agreemt. reference to Assembly, does veto reply?
b) Repercussions on Italian opinion. Progressive forces there are beginning to make headway – don't want to discredit them at this stage.

P.M. On b) there cd. be no ques. of leaving colonies with Italy.

[H.D. Para. 1(a) of Tel. 286. Specifically leaves open the poss. of Italy being trustee.
Mistake: this was U.S. scheme.]

N.B. In Italy Colonial policy has bn. controversial – Mussolini stunt, not a Liberal Party plank.

A. Cd. E.B. get Byrnes to put this forward?

N.B. Doms. can object to this draft at Peace Conf^{ce}. If it were accepted, then during the year we wd. consult Doms. If it came in the end to Assembly, Doms. wd. be there.
If A. persists, however, it wd. be possible to include reference to consultⁿ with belligerent powers in this draft.

P.M. But R. doesn't like the 21. Insertg. them will damage this document as a compromise device.
Put it to E.B. on basis that he can drop it if he finds it embarrassing.

C.N.S. Wd. open door to R. saying we must consult Byelo-Russia.

J. Say also

Agreed: subject to informing E.B. (i) we wd. preferred someone else to put it fwd. (ii) something about the 21 belligerents having their say.

3. Trieste.

Telegrams 283 and 284 and 290 + paras. 5-6 of 288.

P.M. B'ground. M. weakening fr. 100% support of y. claims: & in last few days has for 1st time seemed ready to consider an international solution.
E.B's solution is in Tel. 290.

- What will be the area? App. a buffer betwn. y. or Italy.
- C.A.S. Nothing v. this. Watch, however, a) future of Pola. May mean retaining troops.
- C.I.G.S. Para. 4. We shdn't be able to run down our troops in V.G. until U.N.O. gendarmeries in being. Army cdn't get down to end/46 ceiling, wh. assumes 100% evacuation of V.G.
- P.M. Depends who will provide the troops.
- C.I.G.S. Want to keep U.S. troops there.
- H.M. Don't like this – artificial: cf. Danzig. Truth is Italy shd. have it. R. seem to want to weaken Italy. Wish we cd. fight it out in favour of Italy.
- P.M. This is v. sweeping. Hinterland is largely Slovena. Port served C. Europe rather than Italy. Was handed to Italy as Austro-Hung. port.
- J. Good solution of v. diff. problem.
We shd. encourage E.B. to proceed as he proposes.
- T.W. Contains seeds of stable body.
- J.J.L. Depends on spirit in wh. 4 Powers go into it. Can be success if they mean it to be. Tangier worked well enough.
- A.B. Gt. progress made, I agree. Ital. Socialists take enlightened views: don't oppose internat^l regime bitterly. Agree with M., however, tht. 10% limit wd. give them target for agitation. Support E.B. there.
Don't however, agree with this admin^{ve} scheme. B.'s legist. council wd. have some authy. E.B.'s wd. give inhabitants no chance to operate democracy.
We don't defend that. We shd. however, suggest scheme wh. is capable of modificⁿ as time goes on with a view to enabling inhabitants to have a voice in their own Govt. Provide for review of constitution at given date.
- P.M. Then constant pressure for power on behalf of one or other. Consitutⁿ can always be modified. But under a time limit system people never get down to working existing system.
- H.D. See also (g), wh. lends itself to development.
- T.W. And (K) too.
- N.B. Pp 4-5 of 290. Meets A.B.'s points. Local popⁿ will have a big influence. E.B. has bn. the last to abandon the Italian claim. He is only asking for this authy. (290) now because persistence in Italian claim wd. break the Mtg.

P.M. Nor the use made of the arms made available when, after the war, the more extreme elements obtained control, & used power for “next round.”

C.I.G.S. Terrorism & Stern Gang, who owe no allegiance to anyone.
Irgun, we believe is controlled by Agency.

G.H. Hagana has some (but varying) influence over Irgun.

C.I.G.S. Hagana = Home Guard. Irgun = Regular Army.

A.B. Told Higher Arab Cttee met immediately after publⁿ of Anglo. Am. Rpt: & decided tht. they wdn’t associate themselves with any violent or armed resistance to implementⁿ of Rpt. Is that true?

G.H. Never heard so.

A.B. Shdn’t we enquire?

P.M. Statement must be made in H/C. To-day? After Ques.
Draft read & amended. P.M. to reply.
Silverman M.P. will ask Riv. Notice Ques. = more adjournment.

[Enter J.S. & W.W.
[Exeunt C.O.S.

If adjournment secured – Gvt. and P.M. to handle it.

P.M. Room for 2 speeches? One is enough.

Agreed: P.M. to speak. Glt. to attend.

6. Bread Rationing Debate.

(Not heard by me.)

7. Report of Select Cttee on Tank Prodⁿ.

(Not heard by me)

1. Chiefs of Staff.

P.M. Welcomed Lord Montgomery on 1st appearance at C.I.G.S.

2. Italian Colonies.

P.M. Telegrams 285, 286, & 287.

Quote of it is in 287: a vital thing is draft declaration.

Clear we can't get U.K. mandate for Cyrenaica.

N.B. Discussed in F.O. Better to accept this 1 yr. delay rather than delay Peace Treaty.

Independence, etc. is strongly pressed for Cyrenaica & Tripoli.

Incidentally

Libya.

We leave open idea of United Somalia.

Demilitarisation might be pressed strongly.

Above is forecast of U.N. Assembly line.

Attack report? no safeguard of admin?

How we done. U.N. act is going to Assembly via 21 nations?

A. Para. 3 of 287, + 2 of decl. 7. 4 Power decision - will cause diffy. with some
Done. certainly S.A. & possibly A. & N.Z. This will exclude Done. entirely,
in what is a right high-handed way.

Two suggest to make for mfg. the diffy. - later.

Sumit wrote 22.1.46: "perhaps ... arranged, as may be agreed between active belligerents".

a) Art. 2 of declaration after 4 Powers insert "after consults with belligerent powers"

Art. 3, main corresponding addition.

P.M. But this is a draft for Article in Treaty & as such will come to Peace Conf^y of 21.
The only diffy. is it advocates a solution which some would like.

CAS. One aspect of Med. problem on which memo. about to come to Def. Ctee.

In advance of that, however, no diffy. on mid. qn. to Art. 1 & 2. On 3, we
don't like Trusteeship: of admitting Russia.

We want mid. facilities in Cyrenaica.

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W.M. Worried. Can't see any alternative, however. Palestine, Egypt..... losing
mid. footholds in M/East. Also hope of Jewish settlement in
Cyrenaica.

J. Share W.M.'s misgivings. Hopes held out of in Egypt: but what has
happened? We prefer we don't propose it.

N.B. Then worse alternatives will be put fwd. by others.

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P.M. And note also, R. have given up claim to Dodecanese.

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A.D. a) Failing 4 Power agreement, reference to Assembly, does veto apply?

b) Repercussions on Italian opinion. Progressors forces there are beginning to
make headway - don't want to discredit them at this stage.

P.M. On my view ed. to no gain of leaving Colonies with Italy.

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Put it to E.B. on basis that he can drop it if he finds it embarrassing.

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S. Say also -

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P.M. Background. M. weakening fr. 100% support of Y. claims: in last few days has for 1st time seemed ready to consider an international solution.

E.B.'s solution is in Tel. 290.

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C.H.S. Para. 4. We don't let attr. is run down our troops in V.G. until U.N.O. judgement is being. Army don't get down to end/ab. ceiling, with. assumes 100% evacuation of V.G.

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C.H.S. Want to keep b.s. troops there.

H.M. Don't like this - artificial: of Danzig. Truth is Italy shd. have it. R. seem to want to weaken Italy. Wish in cd. fight it out in favour of Italy.

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We shd. encourage E.B. to proceed as he proposes.

T.W. Contains seeds of stable body.

J.L. Depends on spirit in which Powers go into it. Can be success if they mean it to be. Tanqueri would not enough.

A.B. Cf. progress made, I agree. Ital. Socialists have enlightened view: don't oppose internat. regime totally. Agree with M., however, that 10 yr. limit wd. give them target for agitation. Support E.B. there.

Don't, however, agree with his admin. scheme. B's legit. council wd. have some authority. E.B.'s wd. give inhabitants no chance to operate democracy.

We don't defend that. We shd. suggest scheme which is capable of modification as time goes on with a view to enabling inhabitants to have a voice in their own future. Provide for review of constitution at given date.

P.M. Then constant pressure for power on behalf of one or other. Constit. can always be modified. But under a time-limit system people never get down to working existing system.

H.B. See also (9), which leads itself to development. T.W. And (K) too.

N.B. Pp. 4-5 of 290. Meets A.B.'s points. Local pop. will have a big influence.

N.B. E.B. has to the last to abandon the Hahai claim. He is only asking for this
authy. (290) now: persistence in Hahai claim wd. break the Mtg.
This is modelled on Saar. But possⁿ is mixed: port is not Dahan port
& everyone agrees it must be international. This is best place you can find
for an international regime.

Dangig & Saar were well governed until 4/N. began to count.

This too will fail if U.K. begins to count.

Agreed: Support E.B. { Abandon 10 year limit.
Stress means of getting possⁿ a vote.

4. C.F.M. Miscellaneous Points.

Danube - satisf.

Repⁿ - in M.D. stand out v. current possⁿ.

5. Palestine.

Telegram 1069 - 1071 read out to Cabinet.

G.H. Jewish leaders flying from U.S. to Palestine.

Demand for deportⁿ.

Commⁿ return. Agency & Hagana. High Commⁿ is clear there is such a commⁿ: cf.
his reply to our suggⁿ Wt. 2 of Agency leaders there is arrested. We
now have def. evidence of commⁿ.

P.M. As soon as mil. opsⁿ is concluded, Agency can function again.

C.G.S. Objective: 1) proof of documents. Future action must depend on
examⁿ of documents. No doubt of ^{Agency's} commⁿ with Hagana.

T.W. How far did B. troops co-operate with Hagana in war? C.G.S. Nil.

A.B. Had we not an understanding - incl^y supply of arms - Wt. Hagana wd. co-operate in ^{defence of Palest.}

C.G.S. In 1938-39 Jews were our allies in fighting Arabs. Since then we haven't
had dealings with them.

T.M. We did make arms available to Jews.

C.G.S. Not to Hagana.

A.B. But it isn't an armed pol. force.

J. Doesn't alter the fact Wt. we can't have private Armies.

P.M. Not the use made of the arms made available when, after the war, the
more extreme elements obtained control, & used power for "next round."

C.G.S. Terrorism: Stern Gang, who owe no allegiance to anyone.

Ingam, we believe, is controlled by Agency.

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C.G.S. Hagana = Home Guard. Ingam = Regular Army.

A.B. Told Higher Arab Ctee met immediately after publiⁿ of Anglo-Am. Rpt: &
decided stⁿ. they wdnt associate themselves with any violent or
armed resistance to implementⁿ of Rpt. Is that true?

G.H. News heard so.

A.B. Should we enquire?

P.M. Statement must be made in W.C. To-day? After Quins.

Draft was amended. P.M. is reply.

Silverman M.P. will ask Priv. Notice Ques: & move adjournment.

[Enter J.S. & W.W.]

If adjournment secured - G.H. and P.M. to handle it.

[Exit C.G.S.]

P.M. Room for 2 speeches? One is enough. Agreed: P.M. to speak. G.H. to attend.

b. Bread Rationing Details. 7. Report of Select Ctee on Fuel Probs. (Not heard by me).